S. 1302

To amend the Social Security Act and the Internal Revenue Code of 1986 to stop the Congress from spending Social Security surpluses on other Government programs by dedicating those surpluses to personal accounts that can only be used to pay Social Security benefits.

IN THE SENATE OF THE UNITED STATES

June 23, 2005

Mr. Demint (for himself, Mr. Santorum, Mr. Graham, Mr. Crapo, Mr. Coburn, Mr. Sununu, Mr. Isakson, Mr. Enzi, Mr. Cornyn, Mr. Lott, Mr. Brownback, and Mr. Craig) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Social Security Act and the Internal Revenue Code of 1986 to stop the Congress from spending Social Security surpluses on other Government programs by dedicating those surpluses to personal accounts that can only be used to pay Social Security benefits.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Stop the Raid on Social Security Act of 2005".

1 (b) Table of Contents.—The table of contents is

2 as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

TITLE I—SOCIAL SECURITY PERSONAL RETIREMENT ACCOUNTS PROGRAM

Sec. 101. Establishment of the Social Security Personal Retirement Accounts Program.

"PART B—SOCIAL SECURITY PERSONAL RETIREMENT ACCOUNTS PROGRAM

- "Sec. 251. Definitions.
- "Sec. 252. Establishment of Program.
- "Sec. 253. Participation in Program.
- "Sec. 254. Social security personal retirement accounts.
- "Sec. 255. Investment of accounts.
- "Sec. 256. Distributions of account balance at retirement.
- "Sec. 257. Additional rules relating to disposition of account assets.
- "Sec. 258. Administration of the program.
- Sec. 102. Annual account statements.

TITLE II—TAX TREATMENT

- Sec. 201. Tax treatment of social security personal retirement accounts.
- Sec. 202. Benefits taxable as Social Security benefits.
 - "Sec. 2059. Social security personal retirement accounts.

3 SEC. 2. FINDINGS.

- 4 Congress makes the following findings:
- 5 (1) President Franklin Roosevelt's January 17,
- 6 1935, message on Social Security declared that,
- 7 "First, the system adopted, except for the money
- 8 necessary to initiate it, should be self-sustaining in
- 9 the sense that funds for the payment of insurance
- benefits should not come from the proceeds of gen-
- eral taxation.".
- 12 (2) Social Security's financial integrity is main-
- tained by requiring that benefit payments do not ex-
- ceed the program's dedicated tax revenues and the

1	interest earned on the balances in the Federal Old-
2	Age and Survivors Insurance Trust Fund and the
3	Federal Disability Insurance Trust Fund over the
4	long term.
5	(3) The separation of Social Security from
6	other budget accounts also serves to protect Social
7	Security benefits from competing against other Fed-
8	eral programs for its funding resources.
9	(4) Comprehensive reforms should be enacted
10	to—
11	(A) fix Social Security permanently;
12	(B) ensure that any use of general reve-
13	nues for the program is temporary; and
14	(C) provide for the eventual repayment of
15	any revenue transfers from the general fund to
16	the Federal Old-Age and Survivors Insurance
17	Trust Fund and the Federal Disability Insur-
18	ance Trust Fund.
19	TITLE I—SOCIAL SECURITY PER-
20	SONAL RETIREMENT AC-
21	COUNTS PROGRAM
22	SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY PER-
23	SONAL RETIREMENT ACCOUNTS PROGRAM.
24	(a) In General.—Title II of the Social Security Act
25	is amended—

1	(1) by inserting before section 201 the fol-
2	lowing:
3	"Part A—Insurance Benefits";
4	and
5	(2) by adding at the end of such title the fol-
6	lowing new part:
7	"PART B—SOCIAL SECURITY PERSONAL RETIREMENT
8	Accounts Program
9	"DEFINITIONS
10	"Sec. 251. For purposes of this part—
11	"(1) Participating individual.—The term
12	'participating individual' has the meaning provided
13	in section 253(a).
14	"(2) ACCOUNT ASSETS.—The term 'account as-
15	sets' means, with respect to a social security per-
16	sonal retirement account, the total amount trans-
17	ferred to such account, increased by earnings cred-
18	ited under this part and reduced by losses and ad-
19	ministrative expenses under this part.
20	"(3) CERTIFIED ACCOUNT MANAGER.—The
21	term 'certified account manager' means a person
22	who is certified under section 258(b).
23	"(4) Board.—The term 'Board' means the So-
24	cial Security Personal Savings Board established
25	under section 258(a).

1	"(5) Commissioner.—The term 'Commis-
2	sioner' means the Commissioner of Social Security.
3	"(6) Program.—The term 'Program' means
4	the Social Security Personal Retirement Accounts
5	Program established under this part.
6	"ESTABLISHMENT OF PROGRAM
7	"Sec. 252. There is hereby established a Social Secu-
8	rity Personal Retirement Accounts Program. The Pro-
9	gram shall be governed by regulations which shall be pre-
10	scribed by the Social Security Personal Savings Board.
11	The Board, the Executive Director appointed by the
12	Board, the Commissioner, and the Secretary of the Treas-
13	ury shall consult with each other in issuing regulations
14	relating to their respective duties under this part. Such
15	regulations shall provide for appropriate exchange of in-
16	formation to assist them in performing their duties under
17	this part.
18	"PARTICIPATION IN PROGRAM
19	"Sec. 253. (a) Participating Individual.—For
20	purposes of this part, the term 'participating individual'
21	means any individual—
22	"(1) who is credited under part A with wages
23	paid after December 31, 2005, or self-employment
24	income derived in any taxable year ending after such
25	date,

1	"(2) who is born on or after January 1, 1950,
2	and
3	"(3) who has not filed an election to renounce
4	such individual's status as a participating individual
5	under subsection (b).
6	"(b) Renunciation of Participation.—
7	"(1) In general.—An individual—
8	"(A) who has not attained retirement age
9	(as defined in section $216(l)(1)$), and
10	"(B) with respect to whom no distribution
11	has been made from amounts credited to the in-
12	dividual's social security personal retirement ac-
13	count,
14	may elect, in such form and manner as shall be pre-
15	scribed in regulations of the Board, to renounce
16	such individual's status as a 'participating indi-
17	vidual' for purposes of this part. Upon completion of
18	the procedures provided for under paragraph (2),
19	any such individual who has made such an election
20	shall not be treated as a participating individual
21	under this part, effective as if such individual had
22	never been a participating individual. The Board
23	shall provide for immediate notification of such elec-
24	tion to the Commissioner of Social Security, the Sec-
25	retary of the Treasury, and the Executive Director.

1	"(2) PROCEDURE.—The Board shall prescribe
2	by regulation procedures governing the termination
3	of an individual's status as 'participating individual'
4	pursuant to an election under this subsection. Such
5	procedures shall include—
6	"(A) prompt closing of the individual's so-
7	cial security personal retirement account estab-
8	lished under section 254, and
9	"(B) prompt transfer to the Federal Old-
10	Age and Survivors Insurance Trust Fund as
11	general receipts of any amount held for invest-
12	ment in such individual's social security per-
13	sonal retirement account.
14	"(3) Irrevocability.—An election under this
15	subsection shall be irrevocable.
16	"SOCIAL SECURITY PERSONAL RETIREMENT ACCOUNTS
17	"Sec. 254. (a) Establishment of Accounts.—
18	Under regulations which shall be prescribed by the Board
19	in consultation with the Secretary of the Treasury—
20	"(1) the Board shall establish a social security
21	personal retirement account for each participating
22	individual (for whom a social security personal re-
23	tirement account has not otherwise been established
24	under this part) upon initial receipt of a transfer
25	under subsection (b) with respect to such partici-
26	pating individual, and

1	"(2) in any case described in paragraph (2) of
2	section 257(b), the Board shall establish a social se-
3	curity personal retirement account for the divorced
4	spouse referred to in such paragraph (2).
5	"(b) Transfers to Social Security Personal
6	RETIREMENT ACCOUNTS.—
7	"(1) In general.—Under regulations which
8	shall be prescribed by the Secretary of the Treasury
9	in consultation with the Board, as soon as prac-
10	ticable during the 1-year period after each calendar
11	year, the Secretary of the Treasury shall transfer to
12	each participating individual's social security per-
13	sonal retirement account, from amounts held in the
14	Federal Old-Age and Survivors Insurance Trust
15	Fund, amounts equivalent to the personal retirement
16	account deposit with respect to such participating
17	individual for such calendar year.
18	"(2) Personal retirement account de-
19	POSIT.—
20	"(A) In general.—For purposes of para-
21	graph (1), the personal retirement account de-
22	posit for a calendar year with respect to a par-
23	ticipating individual is the product derived by
24	multiplying—
25	"(i) the sum of—

1	"(I) the total amount of wages
2	paid to the participating individual
3	during such calendar year on which
4	there was imposed a tax under section
5	3101(a) of the Internal Revenue Code
6	of 1986, and
7	"(II) the total amount of self-em-
8	ployment income derived by the par-
9	ticipating individual during the tax-
10	able year ending during such calendar
11	year on which there was imposed a
12	tax under section 1401(a) of the In-
13	ternal Revenue Code of 1986, by
14	"(ii) the surplus percentage for such
15	calendar year determined under subpara-
16	graph (B),
17	increased by deemed interest on each amount
18	transferred for such calendar year for the pe-
19	riod commencing with July 1 of such calendar
20	year and the ending on the date on which such
21	amount is transferred, computed at an annual
22	rate equal to the average annual rate of return
23	on investments of amounts in the Government
24	Securities Investment Fund for such calendar
25	year and the preceding 2 calendar years (except

1	that, for purposes of the first 3 calendar years
2	for which deemed interest is computed, this
3	sentence shall be applied by substituting 'Fed-
4	eral Old-Age and Survivors Insurance Trust
5	Fund' for 'Government Securities Investment
6	Fund') and decreased by the administrative off-
7	set amount determined under subparagraph
8	(D).
9	"(B) Surplus percentage.—For pur-
10	poses of subparagraph (A)(ii), the surplus per-
11	centage for a calendar year is the ratio (ex-
12	pressed as a percentage) of—
13	"(i) the net surplus in the Federal
14	Old-Age and Survivors Insurance Trust
15	Fund for such year, to
16	"(ii) the sum of—
17	"(I) the total amount of wages
18	paid to participating individuals dur-
19	ing such calendar year under section
20	3101(a) of the Internal Revenue Code
21	of 1986, and
22	"(II) the total amount of self-em-
23	ployment income derived during tax-
24	able years ending during such cal-
25	endar year by participating individ-

1	uals under section 1401(a) of such
2	Code.
3	"(C) Net trust fund surplus.—For
4	purposes of subparagraph (B), the term 'net
5	surplus' in connection with the Federal Old-Age
6	and Survivors Insurance Trust Fund for a cal-
7	endar year means the excess, if any, of—
8	"(i) the sum of—
9	"(I) the total amounts which are
10	appropriated to such Trust Fund
11	under clauses (3) and (4) of section
12	201(a) and attributable to such cal-
13	endar year, and
14	"(II) the total amounts which are
15	appropriated to such Trust Fund
16	under section 121 of the Social Secu-
17	rity Amendments of 1983 and attrib-
18	utable to such calendar year, over
19	"(ii) the amount estimated by the
20	Commissioner of Social Security to be the
21	total amount to be paid from such Trust
22	Fund during such calendar year for all
23	purposes authorized by section 201 (other
24	than payments of interest on, and repay-
25	ments of loans from the Federal Hospital

1	Insurance Trust Fund under section
2	201(l)(1), but reducing the amount of any
3	transfer to the Railroad Retirement Ac-
4	count by the amount of any transfers into
5	such Trust Fund from such Account).
6	"(D) Administrative offset
7	AMOUNT.—For purposes of subparagraph (A),
8	the administrative offset amount determined
9	with respect to a personal retirement account
10	deposit for a calendar year is the amount equal
11	to the product of—
12	"(i) the amount of such deposit deter-
13	mined for that year without regard to a re-
14	duction under this subparagraph; and
15	"(ii) the administrative cost percent-
16	age attributable to the Program deter-
17	mined by the Board for that year (includ-
18	ing reasonable administration fees charged
19	by certified account managers under the
20	Program), but in no event to exceed 30
21	basis points per year of the assets under
22	management).
23	"(3) Transition rule.—Notwithstanding
24	paragraph (1), amounts payable to social security
25	personal retirement accounts under paragraph (1)

with respect to the first calendar year described in paragraph (1) ending after the date of the enactment of the Stop the Raid on Social Security Act of 2005 shall be paid by the Secretary of the Treasury as soon as practicable after such Secretary determines that the administrative mechanisms necessary to provide for accurate and efficient payment of such amounts have been established.

"(4) Transfer of general revenues to Ensure Continued Solvency of Federal Oldage and Survivors Insurance Trust Fund.—
Whenever the Secretary of the Treasury makes a transfer under paragraph (1), the Secretary of the Treasury also shall transfer, to the extent necessary, from amounts otherwise available in the general fund of the Treasury, such amounts as are necessary to maintain a 100 percent ratio of assets of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund to the annual amount required to pay the full amount of benefits payable under part A for each year occurring during the period that begins with the year in which such transfer is made and ends with 2041.

1	"(c) REQUIREMENTS FOR ACCOUNTS.—The following
2	requirements shall be met with respect to each social secu-
3	rity personal retirement account:
4	"(1) Amounts transferred to the account con-
5	sist solely of amounts transferred pursuant to this
6	part.
7	"(2) In accordance with section 255, the ac-
8	count assets are held for purposes of investment
9	under the Program by a certified account manager
10	designated by (or on behalf of) the participating in-
11	dividual for whom such account is established under
12	the Program.
13	"(3) Disposition of the account assets is made
14	solely in accordance with sections 256 and 257.
15	"(d) Accounting of Receipts and Disburse-
16	MENTS UNDER THE PROGRAM.—The Board shall provide
17	by regulation for an accounting system for purposes of
18	this part—
19	"(1) which shall be maintained by or under the
20	Executive Director,
21	"(2) which shall provide for crediting of earn-
22	ings from, and debiting of losses and administrative
23	expenses from, amounts held in social security per-
24	sonal retirement accounts, and

- 1 "(3) under which receipts and disbursements
- 2 under the Program which are attributable to each
- account are separately accounted for with respect to
- 4 such account.
- 5 "(e) Correction of Erroneous Transfers.—
- 6 The Board, in consultation with the Commissioner, shall
- 7 provide by regulation rules similar to paragraphs (4)
- 8 through (7) and (9) of section 205(c) and section 205(g)
- 9 with respect to the correction of erroneous or omitted
- 10 transfers of amounts to social security personal retirement
- 11 accounts.
- 12 "INVESTMENT OF ACCOUNTS
- "Sec. 255. (a) Designation of Certified Ac-
- 14 COUNT MANAGERS.—Under the Program, a certified ac-
- 15 count manager shall be designated by or on behalf of each
- 16 participating individual to hold for investment under this
- 17 section such individual's social security personal retire-
- 18 ment account assets.
- 19 "(b) Procedure for Designation.—Any designa-
- 20 tion made under subsection (a) shall be made in such form
- 21 and manner as shall be prescribed in regulations pre-
- 22 scribed by the Board. Such regulations shall provide for
- 23 annual selection periods during which participating indi-
- 24 viduals may make designations pursuant to subsection (a).
- 25 Designations made pursuant to subsection (a) during any
- 26 such period shall be irrevocable for the one-year period

- 1 following such period, except that such regulations shall
- 2 provide for such interim designations as may be neces-
- 3 sitated by the decertification of a certified account man-
- 4 ager. Such regulations shall provide for such designations
- 5 made by the Board on behalf of a participating individual
- 6 in any case in which a timely designation is not made by
- 7 the participating individual.
- 8 "(c) Investment.—Any balance held in a partici-
- 9 pating individual's social security personal retirement ac-
- 10 count under this part which is not necessary for immediate
- 11 withdrawal shall be invested on behalf of such partici-
- 12 pating individual by the certified account manager as fol-
- 13 lows:
- 14 "(1) Investment in Marketable Govern-
- 15 MENT SECURITIES.—In a representative mix of fixed
- marketable interest-bearing obligations of the United
- 17 States then forming a part of the public debt which
- are not due or callable earlier than 4 years after the
- date of investment.
- 20 "(2) Additional and alternative invest-
- 21 MENTS.—Beginning with 2008, in such additional
- and alternative investment options in broad-based
- index funds that are similar to the index fund in-
- vestment options available within the Thrift Savings
- Fund established under section 8437 of title 5,

1 United States Code, as the Board determines would 2 be prudent sources of retirement income that could 3 yield greater amounts of income than the investment 4 described in paragraph (1) and a participating indi-5 vidual may elect. 6 "DISTRIBUTIONS OF ACCOUNT BALANCE AT RETIREMENT 7 "Sec. 256. (a) Part A and Social Security Per-SONAL RETIREMENT ACCOUNT BENEFITS COMBINED.— 8 9 Upon the date on which a participating individual becomes 10 entitled to old-age insurance benefits under section 11 202(a), the Executive Director shall determine the total amount which would (but for this section) be payable as 12 benefits under subsection (a), (b), (c), or (h) of section 202, subsection (e) or (f) of section 202 other than on 15 the basis of disability, or any combination thereof, to any individual who is a participant on the basis of the wages 17 and self-employment income of such individual or any 18 other individual under part A for any month and provide 19 for the following distributions from the individual's social 20 security personal retirement account (in accordance with 21 regulations which shall be prescribed by the Board): 22 "(1) Part a benefit provides at least a 23 POVERTY-LEVEL ANNUAL BENEFIT.—If such total 24 amount would be sufficient to purchase a minimum 25 annuity, the participating individual shall elect to

have the Executive Director provide for the distribu-

1	tion of the balance in the participating individual's
2	social security personal retirement account in the
3	form of—
4	"(A) a lump-sum payment; or
5	"(B) an annuity which meets the require-
6	ments of subsection (b) (other than the require-
7	ment that the annuity provides for payments
8	which, on an annual basis, are equal to at least
9	the minimum annuity amount), the terms of
10	which provide for a monthly payment equal to
11	the maximum amount that such account can
12	fund.
13	"(2) Part a benefit combined with ac-
14	COUNT BALANCE PROVIDES AT LEAST A POVERTY-
15	LEVEL BENEFIT.—
16	"(A) IN GENERAL.—If such total amount
17	when combined with all or a portion of the bal-
18	ance in the participating individual's social se-
19	curity personal retirement account would be
20	sufficient to purchase a minimum annuity, the
21	Executive Director shall, subject to subpara-
22	graph (B)—
23	"(i) use such amount of the balance
24	in a participating individual's social secu-
25	rity personal retirement account as is nec-

essary to purchase an annuity which meets
the requirements of subsection (b) (other
than the requirement that the annuity provides for payments which, on an annual
basis, are equal to at least the minimum
annuity amount), the terms of which provide for an annual payment that, when
combined with the total amount of annual
old-age insurance benefits payable to the
participating individual, is equal to the annual amount that a minimum annuity
would pay to the individual; and

"(ii) provide for the distribution of any remaining balance in the participating individual's social security personal retirement account in the form of a lump-sum payment.

"(B) OPTION FOR INCREASED ANNUITY.—
A participating individual may elect to have the Executive Director use the balance of the individual's social security personal retirement account to purchase an annuity which meets the requirements of subsection (b), the terms of which provide for the maximum monthly payment that such account can fund, in lieu of

using only a portion of such balance to purchase an annuity which provides a monthly payment equal to the amount described in subparagraph (A)(i).

"(3) DISTRIBUTION IN EVENT OF FAILURE TO OBTAIN AT LEAST A POVERTY-LEVEL BENEFIT.—If such total amount when combined with all of the balance in the participating individual's social security personal retirement account would not be sufficient to purchase a minimum annuity, the participating individual may elect to have the Executive Director—

"(A) distribute the balance in the participating individual's social security personal retirement account in the form of a lump-sum payment; or

"(B) if such balance is sufficient to purchase an annuity which meets the requirements of subsection (b) (other than the requirement that the annuity provides for payments which, on an annual basis, are equal to at least the minimum annuity amount), purchase such an annuity on behalf of the individual.

- 1 "(b) MINIMUM ANNUITY DEFINED.—For purposes of
- 2 this subsection, the term 'minimum annuity' means an an-
- 3 nuity that meets the following requirements:
- 4 "(1) The annuity starting date (as defined in
- 5 section 72(c)(4) of the Internal Revenue Code of
- 6 1986) commences on the first day of the month be-
- 7 ginning after the date of the purchase of the annu-
- 8 ity.
- 9 "(2) The terms of the annuity provide for a se-
- ries of substantially equal annual payments, subject
- to adjustment as provided in subsection (d), payable
- monthly to the participating individual during the
- life of the participating individual which are, on an
- annual basis, equal to at least the minimum annuity
- amount.
- 16 "(c) Minimum Annuity Amount.—For purposes of
- 17 this subsection, the term 'minimum annuity amount'
- 18 means an amount equal to 100 percent of the poverty line
- 19 for an individual (determined under the poverty guidelines
- 20 of the Department of Health and Human Services issued
- 21 under sections 652 and 673(2) of the Omnibus Budget
- 22 Reconciliation Act of 1981).
- 23 "(d) Cost of Living Adjustment.—The terms of
- 24 any annuity described in subsection (b) shall include provi-
- 25 sion for increases in the monthly annuity amounts there-

- 1 under determined in the same manner and at the same
- 2 rate as primary insurance amounts are increased under
- 3 section 215(i).
- 4 "(e) Assumptions.—The assumptions under sub-
- 5 section (b) include the probability of survival for persons
- 6 born in the same year as the participating individual (and
- 7 the spouse, in the case of a joint annuity), future projec-
- 8 tion of investment earnings based on investment of the
- 9 account assets, and expected price inflation. Determina-
- 10 tions under this subsection shall be made in accordance
- 11 with regulations which shall be prescribed by the Board,
- 12 otherwise using generally accepted actuarial assumptions,
- 13 except that no differentiation shall be made in such as-
- 14 sumptions on the basis of sex, race, health status, or other
- 15 characteristics other than age. Such assumptions may in-
- 16 clude, for determinations made prior to 2009, an assumed
- 17 interest rate reflecting investment earnings of the Federal
- 18 Old-Age and Survivors Insurance Trust Fund.
- 19 "(f) Offset of Part A Benefits.—Notwith-
- 20 standing any other provision of this title, in the case of
- 21 a participating individual to which subsection (a)(1) ap-
- 22 plies, the total amount of monthly old-age insurance bene-
- 23 fits payable as benefits under subsection (a), (b), (c), or
- 24 (h) of section 202, subsection (e) or (f) of section 202
- 25 other than on the basis of disability, or any combination

1	thereof, to such individual determined under subsection
2	(a) shall be reduced so that the amount of such monthly
3	old-age insurance benefits payable to the individual does
4	not exceed the amount equal to the difference between—
5	"(i) such monthly old-age insurance
6	benefits (determined without regard to a
7	reduction under this subsection); and
8	"(ii) the ratio of—
9	"(I) what would have been the
10	monthly annuity payment payable to
11	the individual from an annuity if the
12	individual's personal retirement ac-
13	count balance had earned the rate of
14	return specified in section
15	254(b)(2)(A); to
16	"(II) the expected present value
17	of all future potential benefits payable
18	under section 202 on the basis of the
19	wages or self-employment income of
20	the participating individual (deter-
21	mined as of the date the participating
22	individual becomes entitled to old-age
23	benefits under section 202(a)).

1	"ADDITIONAL RULES RELATING DISPOSITION OF
2	ACCOUNT ASSETS
3	"Sec. 257. (a) Splitting of Account Assets
4	UPON DIVORCE AFTER 1 YEAR OF MARRIAGE.—
5	"(1) In general.—Upon the divorce of a par-
6	ticipating individual for whom a social security per-
7	sonal retirement account has been established under
8	this part, from a spouse to whom the participating
9	individual had been married for at least 1 year, the
10	Board shall direct the appropriate certified account
11	manager to transfer—
12	"(A) from the social security personal re-
13	tirement account of the participating individual,
14	"(B) to the social security personal retire-
15	ment account of the divorced spouse,
16	an amount equal to one-half of the amount of net
17	accruals (including earnings) during the time of the
18	marriage in the social security personal retirement
19	account of the participating individual.
20	"(2) Treatment of divorced spouse who
21	IS NOT A PARTICIPATING INDIVIDUAL.—In the case
22	of a divorced spouse referred to in paragraph (1)
23	who, as of the time of the divorce, is not a partici-
24	pating individual and for whom a social security per-
25	sonal retirement account has not been established—

1	"(A) the divorced spouse shall be deemed
2	a participating individual for purposes of this
3	part, and

- "(B) the Board shall establish a social security personal retirement account for the divorced spouse and shall direct the appropriate certified account manager to perform the such transfer.
- 9 "(3) PREEMPTION.—The provisions of this sub-10 section shall supersede any provision of law of any 11 State or political subdivision thereof which is incon-12 sistent with the requirements of this subsection.
- "(b) Closing of Account Upon the Death ofthe Participating Individual.—
 - "(1) In General.—Upon the death of a participating individual, the Executive Director shall close out any remaining balance in the participating individual's social security personal retirement account. In closing out the account, the Executive Director shall certify to the certified account manager the amount of the account assets, and, upon receipt of such certification, the certified account manager shall transfer from such account an amount equal to such certified amount to the Secretary of the Treasury for subsequent transfer to—

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1	"(A) the social security personal retire-
2	ment account of the surviving spouse of such
3	participating individual,
4	"(B) if there is no such surviving spouse,
5	to such other person as may be designated by
6	the participating individual in accordance with
7	regulations which shall be prescribed by the
8	Board, or
9	"(C) if there is no such designated person,
10	to the estate of such participating individual.
11	"(2) Treatment of surviving spouse who
12	IS NOT A PARTICIPATING INDIVIDUAL.—In the case
13	of a surviving spouse referred to in paragraph (1)
14	who, as of the time of the death of the participating
15	individual, is not a participating individual and for
16	whom a social security personal retirement account
17	has not been established—
18	"(A) the surviving spouse shall be deemed
19	a participating individual for purposes of this
20	part, and
21	"(B) the Board shall establish a social se-
22	curity personal retirement account for the sur-
23	viving spouse and shall direct the appropriate
24	certified account manager to perform the such
25	transfor

1	"(c) Closing of Account of Participating Indi-
2	VIDUALS WHO ARE INELIGIBLE FOR BENEFITS UPON
3	ATTAINING RETIREMENT AGE.—In any case in which, as
4	of the date on which a participating individual attains re-
5	tirement age (as defined in section 216(l)), such individual
6	is not eligible for an old-age insurance benefit under sec-
7	tion 202(a), the Commissioner shall so certify to the Exec-
8	utive Director and, upon receipt of such certification, the
9	Executive Director shall close out the participating indi-
10	vidual's social security personal retirement account. In
11	closing out the account, the Executive Director shall cer-
12	tify to the certified account manager the amount of the
13	account assets, and upon receipt of such certification from
14	the Executive Director, the account manager shall trans-
15	fer from such account an amount equal to such certified
16	amount to the Secretary of the Treasury for subsequent
17	transfer to the participating individual.
18	"(d) Administrative Expenses.—
19	"(1) In general.—Under regulations which
20	shall be prescribed by the Board, account assets are
21	available in accordance with section $254(b)(2)(D)(ii)$
22	for payment of the reasonable administrative costs
23	of the Program (including reasonable administration
24	fees charged by certified account managers under

1	the Program), but in no event to exceed 30 basis
2	points per year of the assets under management.
3	"(2) Temporary authorization of appro-
4	PRIATIONS FOR STARTUP ADMINISTRATIVE COSTS.—
5	For any such administrative costs that remain after
6	applying paragraph (1) for each of the first five fis-
7	cal years that end after the date of the enactment
8	of this part, there are authorized to be appropriated
9	such sums as may be necessary for each of such fis-
10	cal years.
11	"ADMINISTRATION OF THE PROGRAM
12	"Sec. 258. (a) General Provisions.—
13	"(1) Establishment and duties of the so-
14	CIAL SECURITY PERSONAL SAVINGS BOARD.—
15	"(A) Establishment.—There is estab-
16	lished within the Social Security Administration
17	a Social Security Personal Savings Board.
18	"(B) Number and appointment.—The
19	Board shall be composed of 6 members as fol-
20	lows:
21	"(i) two members appointed by the
22	President who may not be of the same po-
23	litical party;
24	"(ii) one member appointed by the
25	Speaker of the House of Representatives,
26	in consultation with the Chairman of the

1	Committee on Ways and Means of the
2	House of Representatives;
3	"(iii) one member appointed by the
4	minority leader of the House of Represent-
5	atives, in consultation with the ranking
6	member of the Committee on Ways and
7	Means of the House of Representatives;
8	"(iv) one member appointed by the
9	majority leader of the Senate, in consulta-
10	tion with the Chairman of the Committee
11	on Finance of the Senate; and
12	"(v) one member appointed by the mi-
13	nority leader of the Senate, in consultation
14	with the ranking member of the Committee
15	on Finance of the Senate.
16	"(C) ADVICE AND CONSENT.—Appoint-
17	ments under this paragraph shall be made by
18	and with the advice and consent of the Senate.
19	"(D) Membership requirements.—
20	Members of the Board shall have substantial
21	experience, training, and expertise in the man-
22	agement of financial investments and pension
23	benefit plans.
24	"(E) Terms.—

1 "(i) IN GENERAL.—Each member
2 shall be appointed for a term of 4 years,
3 except as provided in clauses (ii) and (iii).
4 The initial members shall be appointed not
5 later than 90 days after the date of the en6 actment of this section.
7 "(ii) TERMS OF INITIAL AP-

"(ii) TERMS OF INITIAL APPOINTEES.—Of the members first appointed under each clause of subparagraph
(B), one of the members appointed under
subparagraph (B)(i) (as designated by the
President at the time of appointment) and
the members appointed under clauses (iii)
and (v) of subparagraph (B) shall be appointed for a term of 2 years, and the remaining members shall be appointed for a
term of 4 years.

"(iii) Vacancies.—Any member appointed to fill a vacancy occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of that member's term until a successor has taken office. A vacancy in the

1	Board shall be filled in the manner in
2	which the original appointment was made.
3	"(F) Powers and duties of the
4	BOARD.—
5	"(i) In general.—The Board shall
6	have powers and duties solely as provided
7	in this part. The Board shall prescribe by
8	regulation the terms of the Social Security
9	Personal Retirement Accounts Program es-
10	tablished under this part, including policies
11	for investment under the Program of ac-
12	count assets, and policies for the certifi-
13	cation and decertification of account man-
14	agers under the Program, which shall in-
15	clude consideration of the appropriateness
16	of the marketing materials and plans of
17	such person.
18	"(ii) Budgetary requirements.—
19	The Board shall prepare and submit to the
20	President and to the appropriate commit-
21	tees of Congress an annual budget of the
22	expenses and other items relating to the
23	Board which shall be included as a sepa-
24	rate item in the budget required to be

transmitted to the Congress under section

1	1105 of title 31, United States Code. The
2	Board shall provide for low administrative
3	costs such that, to the extent practicable,
4	overall administrative costs of the Program
5	do not exceed 30 basis points in relation to
6	assets under management under the Pro-
7	gram.
8	"(iii) Additional authorities of
9	THE BOARD.—The Board may—
10	"(I) adopt, alter, and use a seal;
11	"(II) establish policies with which
12	the Commissioner shall comply under
13	this part;
14	"(III) appoint and remove the
15	Executive Director, as provided in
16	paragraph (2); and
17	"(IV) beginning with 2008, pro-
18	vide for such additional and alter-
19	native investment options for partici-
20	pating individuals as the Board deter-
21	mines would be prudent sources of re-
22	tirement income that would yield
23	greater amounts of retirement income
24	than the investment described in sec-
25	tion $255(e)(1)$.

1	"(iv) Independence of certified
2	ACCOUNT MANAGERS.—The policies of the
3	Board may not require a certified account
4	manager to invest or to cause to be in-
5	vested any account assets in a specific
6	asset or to dispose of or cause to be dis-
7	posed of any specific asset so held.
8	"(v) Meetings of the board.—The
9	Board shall meet at the call of the Chair-
10	man or upon the request of a quorum of
11	the Board. The Board shall perform the
12	functions and exercise the powers of the
13	Board on a majority vote of a quorum of
14	the Board. Four members of the Board
15	shall constitute a quorum for the trans-
16	action of business.
17	"(vi) Compensation of board mem-
18	BERS.—
19	"(I) IN GENERAL.—Each mem-
20	ber of the Board who is not an officer
21	or employee of the Federal Govern-
22	ment shall be compensated at the
23	daily rate of basic pay for level IV of
24	the Executive Schedule for each day
25	during which such member is engaged

1	in performing a function of the
2	Board. Any member who is such an
3	officer or employee shall not suffer
4	any loss of pay or deduction from an-
5	nual leave on the basis of any time
6	used by such member in performing
7	such a function.
8	"(II) Travel, per diem, and
9	EXPENSES.—A member of the Board
10	shall be paid travel, per diem, and
11	other necessary expenses under sub-
12	chapter I of chapter 57 of title 5
13	United States Code, while traveling
14	away from such member's home or
15	regular place of business in the per-
16	formance of the duties of the Board
17	"(vii) Standard for board's dis-
18	CHARGE OF RESPONSIBILITIES.—The
19	members of the Board shall discharge their
20	responsibilities solely in the interest of par-
21	ticipating individuals and the Program.
22	"(viii) Annual Report.—The Board
23	shall submit an annual report to the Presi-
24	dent, to each House of the Congress, and
25	to the Roard of Trustees of the Federa

1 Old-Age and Survivors Insurance Trust 2 Fund and the Federal Disability Insurance 3 Trust Fund regarding the financial and operating condition of the Program. "(ix) Public accountant.— 6 "(I) Definition.—For purposes 7 of this subparagraph, the term 'quali-8 fied public accountant' shall have the 9 same meaning as provided in section 10 103(a)(3)(D) of the Employee Retire-11 ment Income Security Act of 1974 12 (29 U.S.C. 1023(a)(3)(D))."(II) Engagement.—The Exec-13 14 utive Director, in consultation with 15 the Board, shall annually engage, on 16 behalf of all individuals for whom a 17 social security personal retirement ac-18 count is established under this part, 19 an independent qualified public ac-20 countant, who shall conduct an exam-21 ination of all records maintained in 22 the administration of this part that 23 the public accountant considers nec-24 essary.

"(III) Duties.—The public ac-countant conducting an examination under clause (ii) shall determine whether the records referred to in such clause have been maintained in conformity with generally accepted ac-counting principles. The public ac-countant shall transmit to the Board a report on his examination. "(IV) RELIANCE ON CERTIFIED

"(IV) Reliance on Certified Actuarial Matters.—In making a determination under clause (iii), a public accountant may rely on the correctness of any actuarial matter certified by an enrolled actuary if the public accountant states his reliance in the report transmitted to the Board under such clause.

"(2) Executive director.—

"(A) APPOINTMENT AND REMOVAL.—The Board shall appoint, without regard to the provisions of law governing appointments in the competitive service, an Executive Director by action agreed to by a majority of the members of the Board. The Executive Director shall have

1	substantial experience, training, and expertise
2	in the management of financial investments and
3	pension benefit plans. The Board may, with the
4	concurrence of 4 members of the Board, remove
5	the Executive Director from office for good
6	cause shown.
7	"(B) Powers and duties of executive
8	DIRECTOR.—The Executive Director shall—
9	"(i) carry out the policies established
10	by the Board,
11	"(ii) administer the provisions of this
12	part in accordance with the policies of the
13	Board,
14	"(iii) in consultation with the Board,
15	prescribe such regulations (other than reg-
16	ulations relating to fiduciary responsibil-
17	ities) as may be necessary for the adminis-
18	tration of this part, and
19	"(iv) meet from time to time with the
20	Board upon request of the Board.
21	"(C) Administrative authorities of
22	EXECUTIVE DIRECTOR.—The Executive Direc-
23	tor may—

1	"(i) appoint such personnel as may be
2	necessary to carry out the provisions of
3	this part,
4	"(ii) subject to approval by the Board,
5	procure the services of experts and consult-
6	ants under section 3109 of title 5, United
7	States Code,
8	"(iii) secure directly from any agency
9	or instrumentality of the Federal Govern-
10	ment any information which, in the judg-
11	ment of the Executive Director, is nec-
12	essary to carry out the provisions of this
13	part and the policies of the Board, and
14	which shall be provided by such agency or
15	instrumentality upon the request of the
16	Executive Director,
17	"(iv) pay the compensation, per diem,
18	and travel expenses of individuals ap-
19	pointed under clauses (i), (ii), and (v) of
20	this subparagraph, subject to such limits
21	as may be established by the Board,
22	"(v) accept and use the services of in-
23	dividuals employed intermittently in the
24	Government service and reimburse such in-
25	dividuals for travel expenses, as authorized

1	by section 5703 of title 5, United States
2	Code, including per diem as authorized by
3	section 5702 of such title, and
4	"(vi) except as otherwise expressly
5	prohibited by law or the policies of the
6	Board, delegate any of the Executive Di-
7	rector's functions to such employees under
8	the Board as the Executive Director may
9	designate and authorize such successive re-
10	delegations of such functions to such em-
11	ployees under the Board as the Executive
12	Director may consider to be necessary or
13	appropriate.
14	"(3) Role of the commissioner of social
15	SECURITY.—The Commissioner shall—
16	"(A) prescribe such regulations (supple-
17	mentary to and consistent with the regulations
18	prescribed by the Board and the Executive Di-
19	rector) as may be necessary for carrying out the
20	duties of the Commissioner under this part,
21	"(B) meet from time to time with, and
22	provide information to, the Board upon request
23	of the Board regarding matters relating to the
24	Social Security Personal Retirement Accounts
25	Program, and

1 "(C) in consultation with the Board and 2 utilizing available Federal agencies and re-3 sources, develop a campaign to educate workers 4 about the Program.

5 "(b) Certification and Oversight of Account6 Managers.—

"(1) CERTIFICATION BY THE BOARD.—

"(A) IN GENERAL.—Any person that is a qualified professional asset manager (as defined in section 8438(a)(8) of title 5, United States Code) may apply to the Board (in such form and manner as shall be provided by the Board by regulation) for certification under this subsection as a certified account manager. In making certification decisions, the Board shall consider the applicant's general character and fitness, financial history and future earnings prospects, and ability to serve participating individuals under the Program, and such other criteria as the Board deems necessary to carry out this part. Certification of any person under this subsection shall be contingent upon entry into a contractual arrangement between the Board and such person.

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1	"(B) Nondelegation requirement.—
2	The authority of the Board to make any deter-
3	mination to deny any application under this
4	subsection may not be delegated by the Board.
5	"(2) Oversight of certified account man-
6	AGERS.—
7	"(A) Role of regulatory agencies.—
8	The Board may enter into cooperative arrange-
9	ments with Federal and State regulatory agen-
10	cies identified by the Board as having jurisdic-
11	tion over persons eligible for certification under
12	this subsection so as to ensure that the provi-
13	sions of this part are enforced with respect to
14	certified account managers in a manner con-
15	sistent with and supportive of the requirements
16	of other provisions of Federal law applicable to
17	them. Such Federal regulatory agencies shall
18	cooperate with the Board to the extent that the
19	Board determines that such cooperation is nec-
20	essary and appropriate to ensure that the provi-
21	sions of this part are effectively implemented.
22	"(B) Access to records.—The Board
23	may from time to time require any certified ac-
24	count manager to file such reports as the Board

may specify by regulation as necessary for the

administration of this part. In prescribing such regulations, the Board shall minimize the regulatory burden imposed upon certified account managers while taking into account the benefit of the information to the Board in carrying out its functions under this part.

"(3) Revocation of Certification.—The Board shall provide, in the contractual arrangements entered into under this subsection with each certified account manager, for revocation of such person's status as a certified account manager upon determination by the Board of such person's failure to comply with the requirements of such contractual arrangements. Such arrangements shall include provision for notice and opportunity for review of any such revocation.

"(c) FIDUCIARY RESPONSIBILITIES.—

"(1) IN GENERAL.—Rules similar to the provisions of section 8477 of title 5, United States Code (relating to fiduciary responsibilities; liability and penalties) shall apply in connection with account assets, in accordance with regulations which shall be issued by the Board. The Board shall issue regulations with respect to the investigative authority of

- appropriate Federal agencies in cases involving account assets.
- 3 "(2) Exculpatory provisions voided.—Any
- 4 provision in an agreement or instrument which pur-
- 5 ports to relieve a fiduciary from responsibility or li-
- 6 ability for any responsibility, obligation, or duty
- 7 under this part shall be void.
- 8 "(d) CIVIL ACTIONS BY BOARD.—If any person fails
- 9 to meet any requirement of this part or of any contract
- 10 entered into under this part, the Board may bring a civil
- 11 action in any district court of the United States within
- 12 the jurisdiction of which such person's assets are located
- 13 or in which such person resides or is found, without regard
- 14 to the amount in controversy, for appropriate relief to re-
- 15 dress the violation or enforce the provisions of this part,
- 16 and process in such an action may be served in any dis-
- 17 trict.
- 18 "(e) Preemption of Inconsistent State Law.—
- 19 A provision of this part shall not be construed to preempt
- 20 any provision of the law of any State or political subdivi-
- 21 sion thereof, or prevent a State or political subdivision
- 22 thereof from enacting any provision of law with respect
- 23 to the subject matter of this part, except to the extent
- 24 that such provision of State law is inconsistent with this
- 25 part, and then only to the extent of the inconsistency.".

- 1 (b) Conforming Amendment to Part A.—Section
- 2 202 of such Act (42 U.S.C. 402) is amended by adding
- 3 at the end the following new subsection:
- 4 "Adjustments Under Part B
- 5 "(z) The amount of benefits under subsection (a),
- 6 (b), (c), or (h), subsection (e) or (f) other than on the
- 7 basis of disability, or any combination thereof which are
- 8 otherwise payable under this part shall be subject to ad-
- 9 justment as provided under section 256(f).".
- 10 (c) Additional Conforming Amendments.—(1)
- 11 Section 701(b) of the Social Security Act (42 U.S.C.
- 12 901(b)) is amended by striking "title II" and inserting
- 13 "part A of title II, the Social Security Personal Retire-
- 14 ment Accounts Program under part B of title II,".
- 15 (2) Section 702(a)(4) of the Social Security Act (42)
- 16 U.S.C. 902(a)(4)) is amended by inserting "other than
- 17 those of the Social Security Personal Savings Board" after
- 18 "Administration", and by striking "thereof" and inserting
- 19 "of the Administration in connection with the exercise of
- 20 such powers and the discharge of such duties".
- 21 SEC. 102. ANNUAL ACCOUNT STATEMENTS.
- Section 1143 of the Social Security Act (42 U.S.C.
- 23 1320b-13) is amended by adding at the end the following
- 24 new subsection:

1	"Performance of Social Security Personal Retirement
2	Accounts
3	"(d) Beginning not later than 1 year after the date
4	of the first deposit is made to an eligible individual's So-
5	cial Security personal retirement account, each statement
6	provided to such eligible individual under this section shall
7	include information determined by the Social Security
8	Personal Savings Board as sufficient to fully inform such
9	eligible individual annually of the balance, investment per-
10	formance, and administrative expenses of such account."
11	TITLE II—TAX TREATMENT
12	SEC. 201. TAX TREATMENT OF SOCIAL SECURITY PER
12 13	SEC. 201. TAX TREATMENT OF SOCIAL SECURITY PER SONAL RETIREMENT ACCOUNTS.
13	SONAL RETIREMENT ACCOUNTS.
13 14	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986
13 14 15	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986 (relating to definitions) is amended by redesignating sub-
13 14 15 16	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986 (relating to definitions) is amended by redesignating subsection (o) as subsection (p) and by inserting after subsection
13 14 15 16	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986 (relating to definitions) is amended by redesignating subsection (o) as subsection (p) and by inserting after subsection (n) the following new subsection:
113 114 115 116 117	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986 (relating to definitions) is amended by redesignating subsection (o) as subsection (p) and by inserting after subsection (n) the following new subsection: "(o) Tax Treatment of Social Security Per-
113 114 115 116 117 118 119	Sonal retirement accounts. Section 7701 of the Internal Revenue Code of 1986 (relating to definitions) is amended by redesignating subsection (o) as subsection (p) and by inserting after subsection (n) the following new subsection: "(o) Tax Treatment of Social Security Personal Retirement Accounts.—All social security personal returns accounts.—All social security personal returns accounts.

1	SEC. 202. BENEFITS TAXABLE AS SOCIAL SECURITY BENE-
2	FITS.
3	(a) Special Rules Relating to Distribution of
4	CLOSED ACCOUNT UNDER SECTION 257(d) OF SOCIAL
5	Security Act.—Section 86(a) of such Code (as amended
6	by paragraph (2)) is amended by adding at the end the
7	following new paragraph:
8	"(4) Extension of Paragraph (2)(B) to dis-
9	TRIBUTIONS OF CLOSED ACCOUNT UNDER SECTION
10	257(d) of social security act.—Notwithstanding
11	any other provision of this subsection, in the case of
12	any amount received pursuant to the closing of an
13	account under section 257(d) of the Social Security
14	Act, paragraph (2)(B) shall apply to such amounts,
15	and for such purposes the amount allocated to the
16	investment in the contract shall be zero.".
17	(b) Effective Date.—The amendments made by
18	this subsection shall apply to taxable years beginning after
19	the end of the calendar year in which this Act is enacted.
20	(c) Estate Tax Not To Apply to Assets of So-
21	CIAL SECURITY PERSONAL RETIREMENT ACCOUNTS.—
22	(1) In general.—Part IV of subchapter A of
23	chapter 11 of such Code (relating to taxable estate)
24	is amended by adding at the end the following new
25	section:

1	"SEC. 2059. SOCIAL SECURITY PERSONAL RETIREMENT AC
2	COUNTS.
3	"For purposes of the tax imposed by section 2001
4	the value of the taxable estate shall be determined by de
5	ducting from the value of the gross estate an amoun
6	equal to the value of the assets of a social security per
7	sonal retirement account transferred from such accoun-
8	by the Secretary under section 257 of the Social Security
9	Act.".
10	(2) CLERICAL AMENDMENT.—The table of sec
11	tions for part IV of subchapter A of chapter 11 or
12	such Code is amended by adding at the end the fol
13	lowing new item:
	"Sec. 2059. Social security personal retirement accounts.".
14	(3) Effective date.—The amendments made
15	by this subsection shall apply to decedents dying in
16	or after the calendar year in which this Act is en

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acted.